



**North Korean Defector Integration**  
David Dohyung Kim



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## 1. Executive Summary

North Korean defectors represent one of the most vulnerable and marginalized populations in the world today. Fleeing a regime marked by severe human rights violations, repression, and economic destitution, these individuals undertake complex journeys across multiple borders in search of freedom, safety, and opportunity. Yet, their struggle rarely ends upon escaping the North. For many, it only transforms into a battle against legal uncertainty, social exclusion, psychological trauma, and economic hardship in their host or resettlement countries. This white paper offers a comprehensive examination of the challenges encountered by North Korean defectors before, during, and after their defection. It begins by contextualizing the historical and political conditions in the Democratic People's Republic of Korea (DPRK) that have contributed to waves of defection since the 1990s, including famine, political persecution, and state control of personal liberties (Goodkind et al).

The core of this white paper focuses on the social and economic reintegration of defectors in South Korea, their primary resettlement destination, as well as the often-overlooked difficulties faced by those who are stranded in other countries. Drawing on firsthand testimonies, research, and NGO reports, we highlight the complex challenges defectors face, including:

1. Legal repatriation risks in transit countries such as the People's Republic of China, which does not recognize North Koreans as refugees under the 1951 Refugee Convention (Um-Lo and Jang).
2. Social stigma, discrimination, and isolation within South Korean society, particularly in schools, the workplace, and the media. Psychological trauma and mental health issues are often unaddressed or exacerbated by inadequate support systems (Rho).
3. Barriers to employment and education stem from cultural and linguistic gaps, lack of credentials, and economic disparities.

Although various governments and civil society actors have implemented programs to support defectors, such as the South Korean government's Hanawon resettlement center and financial aid packages, efforts remain insufficient, inconsistent, or misaligned with the real needs of the defector population (Reddy). This white paper proposes a series of policy recommendations centered on three key pillars: protection, integration, and empowerment. These include advocating for international recognition of North Korean defectors as refugees; expanding mental health services and trauma-informed care; enhancing vocational and educational training tailored to defectors' needs; and fostering inclusive narratives that humanize defectors and encourage social cohesion.

Ultimately, this paper issues a call to action: The international community must move beyond symbolic condemnation of the North Korean regime and toward concrete, sustained support for its survivors. North Korean defectors are not merely victims of a repressive regime; they are agents of resilience and change. With the right systems in place, they can thrive and make meaningful contributions to the societies that welcome them.

## 2. Introduction

In 1939, my grandfather was just one year old when his family fled their home in Sinuiju, North Korea. What followed was a life shaped by constant displacement, first to Beijing and Shanghai during a time of mounting instability in China, and then, amid the chaos of the Korean War, a long and uncertain voyage to South Korea. Their migration wasn't voluntary. Fearing the rise of communism and the growing threat of war, his parents made the difficult decision to leave behind familiarity and economic stability in China for the uncertainty of a divided and war-torn Korean Peninsula.

When they finally arrived in South Korea in 1945, it was not to safety or comfort, but to a place that felt foreign to my grandfather, who had no memory of his birthplace. He recalled the strangeness of the language, the food, and the terrain. And yet, amidst the unfamiliarity, he found purpose: caring for his younger siblings, sharing his food with them, and helping his family survive. His story is one of forced migration, war, and resilience.

Today, North Korean defectors experience similar patterns of displacement and struggle (Park, 2023). While they may no longer be fleeing an active warfront, they are still escaping systemic violence, repression, and human rights abuses. For many, the journey does not end at the border. Defectors face intense challenges securing livelihoods in South Korea, navigating a society where deep-rooted stigma, structural inequality, and policy gaps hinder their ability to thrive (Noland et al, 2006). Internationally, asylum seekers risk forced repatriation in countries like China or face legal challenges due to insufficient refugee protections (Wolman, 2017).

Globally, the issue of forced migration continues to pose significant challenges to both humanitarian efforts and policy. Within this landscape, the situation of North Korean defectors is urgent and often overlooked. These individuals flee one of the world's most closed and repressive regimes, risking imprisonment, torture, or execution in search of safety and freedom. Yet, even after escaping the Democratic People's Republic of Korea (DPRK), defectors face new barriers, legal insecurity, discrimination, trauma, and economic exclusion.

North Korean defectors remain under-supported in both international refugee frameworks and national integration strategies. Despite South Korea's efforts to assist, reintegration remains difficult, and support in third countries, especially transit states like China, is minimal or hostile. As global conversations about refugee protection, human rights, and equitable development continue to evolve, North Korean defectors mustn't be left behind.

This paper is intended for policymakers, humanitarian organizations, donors, and advocates working in refugee protection, Korean affairs, and international development. It aims to inform dialogue by addressing the following core questions:

- Why is the protection and reintegration of North Korean defectors more urgent than ever?
- What legal, social, and psychological challenges do defectors face before and after resettlement?
- How can centering the voices and lived experiences of defectors improve policies and programs?

Throughout the paper, specific policy options and programmatic questions are raised. Some highlight gaps in legal protections and service provision. Others highlight how targeted, evidence-based interventions can significantly improve the livelihoods and long-term resilience of defectors. This white paper aims to reframe North Korean defectors not only as survivors of systemic injustice but also as citizens with rights, dignity, and untapped potential.

### 3. Background and Context

The issue of North Korean defection is deeply rooted in the peninsula's post-war division, Cold War politics, and the enduring legacy of authoritarian rule in the Democratic People's Republic of Korea (DPRK). Since the Korean War ended in 1953 (Imperial War Museum) with an armistice rather than a peace treaty, North and South Korea have remained technically at war. During the conflict and in the years immediately following, over 900,000 North Koreans fled to the South (Um-Lo and Jang). These early defectors were primarily political elites or individuals with ties to the South before the division.

The modern wave of defection began in the mid-1990s during North Korea's devastating famine, known as the "Arduous March," which caused widespread starvation and death. Facing severe food shortages and economic collapse, thousands of North Koreans began fleeing across the northern border into China (Seth, 2011). Many hoped to find food, work, or a path to freedom. Between 1998 and 2011, the number of defectors arriving in South Korea increased steadily, peaking in 2009 with over 3,000 arrivals (Young, 2017). As of 2025, more than 34,000 North Korean defectors have resettled in South Korea (Yonhap, 2026). However, recent years have seen a sharp decline, with 63 people making it to the South in 2021, more than 90% down from 2019, when 1,047 arrived (McCurry, 2024). This drop is attributed to increased border security, harsher punishments within North Korea, and crackdowns by Chinese authorities on defectors in transit.

The South Korean government recognizes North Korean defectors as citizens under the Constitution, which claims sovereignty over the entire Korean Peninsula (Wolman, 2017). As such, defectors are not treated as refugees but as returning nationals. Upon arrival in South Korea, they undergo an interrogation and screening process followed by mandatory education and orientation at Hanawon, a government-run resettlement center. Hanawon offers a 12-week program that encompasses language, cultural adaptation, psychological counseling, and vocational training (Lartigue, 2025).

In addition to Hanawon, the Ministry of Unification provides defectors with initial financial support packages, housing assistance, and continued subsidies for education and employment (Ministry of Unification). However, many defectors report that these supports are short-term and insufficient to ensure long-term success. Challenges such as cultural alienation, social stigma, academic gaps, and employment discrimination persist. Despite being legal citizens, many defectors feel like outsiders in South Korean society, struggling to adjust to its fast-paced economy and highly competitive education and job markets.

Non-governmental organizations (NGOs), faith-based groups, and civic initiatives play a vital role in filling the gaps left by government programs. Organizations such as Liberty in North

Korea (LiNK), Teach North Korean Refugees (TNKR), and the Database Center for North Korean Human Rights (NKDB) provide mentorship, language instruction, career counseling, and trauma support. Many also engage in advocacy, aiming to raise global awareness of the ongoing human rights abuses in North Korea and the difficulties faced by defectors.

The challenges facing North Korean defectors are not confined to the Korean Peninsula. Internationally, many defectors remain in hiding in China and Southeast Asia, unable to claim asylum or access legal protections. China continues to classify defectors as economic migrants, not refugees, and regularly repatriates them to North Korea in violation of the principle of non-refoulement under international law. According to estimates by the US State Department, 30,000 to 50,000 defectors have legal refugee status (Library of Congress), out of a larger total of North Koreans hiding in the country, vulnerable to trafficking, exploitation, and abuse.

The situation of North Korean defectors is a matter of international concern. Their stories shed light on one of the world's most repressive regimes and the broader failure of global refugee protection systems to address politically sensitive cases. While the United Nations and several governments have condemned North Korea's human rights abuses, coordinated international action remains limited (King, 2025). Greater engagement is needed from refugee-hosting countries, human rights institutions, and international donors to support the protection of defectors, their safe passage, and long-term integration.

What makes the North Korean defector crisis different from other global refugee situations is its unique blend of legal ambiguity, geopolitical sensitivity, and national identity. Unlike most refugees who seek asylum under the 1951 Refugee Convention (UNHCR), North Korean defectors are automatically granted citizenship in South Korea under its constitution. Yet, this legal status does not necessarily translate into full social or economic integration. At the same time, countries like China refuse to recognize them as refugees, treating them instead as illegal migrants and subjecting them to forced repatriation, despite the high risk of torture, imprisonment, or execution upon return. Unlike typical refugee movements that cross clear international lines of conflict or disaster, North Korean defection sits at the intersection of national reunification claims, Cold War legacies, and ongoing authoritarian repression. Defectors often resettle in a country that shares their ethnicity and language, yet still face discrimination, isolation, and trauma due to vastly different life experiences and sociopolitical realities, making this crisis not only a humanitarian issue but a profoundly political and identity-driven one.

Understanding the historical and legal context of defection, along with the systemic gaps in support, is critical for informing more humane, effective, and globally coordinated responses. North Korean defectors are not only survivors of repression; they are witnesses to injustice and potential contributors to peace, justice, and reunification on the Korean Peninsula and beyond.

#### **4. Problem**

Although North Korean defectors escape one of the harshest regimes in the world, many struggle with new challenges in exile. Upon arrival in South Korea, defectors struggle to find stable employment and face systemic discrimination, limited access to education and jobs, and social stigma. These obstacles, when compounded with psychological trauma and lack of

tailored support, lead to the social and economic marginalization of many South Korean defectors. On a global scale, the issue goes further than South Korea: defectors in transit countries like China face the threat of forced repatriation. In contrast, others find themselves in legal limbo, stranded due to inconsistent asylum frameworks and a lack of inter-state cooperation. Livelihoods are not merely a private concern; they are an essential indicator of integration, dignity, and sustainability. North Korean defectors in transit are not fully helped by the systems designed to protect and empower refugees due to insufficient public attention, cross-border collaboration, and coordinated policy frameworks. This white paper outlines several proposed policy frameworks, centered on the principles of rights, inclusion, and resilience, to address and advocate for the urgent challenges of sustaining a livelihood, targeting both the international community and South Korea.

## **5. Existing Efforts**

In response to the growing number of North Korean defectors, South Korea and the international community have launched a range of efforts toward their resettlement and protection. However, signaling intention, some fall short in practice, especially regarding long-term livelihood and sustainable integration.

### **Government Programs**

The Korea Hana Foundation, established under the Ministry of Unification, remains the primary state-run institution tasked with supporting defectors. Its programs include housing subsidies, vocational training, and educational scholarships to reduce economic barriers during the first years of settlement. The Hanawon Resettlement Center, where all newly arrived defectors undergo a mandatory three-month program, provides intensive instruction in financial literacy, public transportation, healthcare systems, and cultural orientation. While these initiatives offer a critical safety net, they remain focused on short-term adjustment rather than sustained integration (Lartigue, 2025).

### **Educational and Vocational Pathways**

Specialized schools such as Yeomyung School in Seoul provide tailored education for young defectors who often arrive with significant learning gaps (Haas, 2018). Universities also extend scholarship programs to encourage higher education access, though dropout rates remain higher than the national average due to academic and social pressures (Park, 2025). Vocational programs supported by both government and NGOs aim to equip defectors with marketable skills, but outcomes have been mixed, reflecting broader labor market challenges.

### **Civil Society and Community-Based Initiatives**

A growing number of NGOs and religious organizations complement government programs by offering mentorship, counseling, and small business incubation. For example, local churches have historically provided strong community networks for defectors, helping them overcome social isolation (Sometani, 2018). Storytelling contests and cultural exchange events give

defectors platforms to share their experiences, humanizing their narratives and fostering public awareness.

## Policy Outcomes and Gaps

The findings on policy outcomes and gaps in defector integration are drawn primarily from nationwide surveys conducted by the Korea Hana Foundation, which annually collects data from thousands of defectors. These surveys measure life satisfaction, employment, income levels, and perceptions of discrimination, making them the most comprehensive dataset on integration experiences available. For example, the 2023 survey consulted over 3,000 defectors and reported that 79.3 percent expressed satisfaction with life in South Korea, citing freedom (41 percent) and economic improvement (23.6 percent) as their main reasons (Jung, 2023). Yet the same survey revealed persistent barriers: 16.1 percent reported facing discrimination, most commonly due to cultural differences such as speech and accent, while those dissatisfied often cited fierce competition (20.6 percent) and prejudice (17.7 percent) as key obstacles (Jung, 2023). These findings are supported by qualitative research, including longitudinal studies tracking defectors' psychological adjustment over several years, which show rising loneliness and depression despite improved employment outcomes. By combining official survey data with academic studies and interviews conducted by NGOs, these sources provide a representative and reliable picture of both progress and persistent structural challenges. They show that while government and civil society efforts have narrowed the economic gap, deeper issues of social acceptance, cultural adaptation, and long-term well-being remain inadequately addressed.

## 6. Methodology

Human stories and testimonies were collected from various sources, including NGOs, publicly available case archives, and multimedia narratives. These firsthand accounts provide insight into the lived experiences of North Korean defectors both during their escape and after resettlement.

In addition, original insights were gathered through an interview with the Database Center for North Korean Human Rights (NKDB), a leading organization recognized by the Ministry of Unification that monitors defector experiences and human rights conditions in both North and South Korea. The interview was conducted with Unique Kim, a Human Rights Analyst and member of NKDB's International Cooperation Team, who shared her experience with her role and provided insight into the root cause of North Korean migration, as well as explaining what NKDB does to help them. Her perspectives were essential.

Beyond personal testimonies and expert interviews, the white paper relies on a range of credible sources, including:

1. NGO reports and data from LiNK, NKDB, and Human Rights Watch
2. South Korean government policy briefs and integration programs published by the Ministry of Unification
3. International human rights documentation from the UN Office of the High Commissioner for Human Rights (OHCHR)



4. Comparative legal databases detailing asylum and refugee policies across multiple countries, particularly China, South Korea, and the United States.

The recommendations in this white paper are based on real experiences and are representative, informed by testimony, interviews, and policy analysis. They are designed to educate stakeholders, decision-makers, and targeted advocacy groups. This paper's transparency fosters its use as a tool for wide-reaching awareness and advocacy campaigns aimed at change.

## 7. Human Stories

For many North Korean defectors, resettlement in South Korea represents freedom and an overwhelming adaptation into society. Escaping political oppression is a success, but the journey does not end at the border. Once resettled, defectors face a new set of challenges, such as securing stable employment, adapting to new systems, facing social stigma, and rebuilding their identities in a society that often views them as outsiders. Their struggles are not simply individual as they expose systemic gaps in South Korea's integration policies and highlight the urgent need for widerange support structures that address not just economic success but also social belonging and personal dignity.

"Whatever company you join, there can be conflict with colleagues in the beginning. You finally got a job after all your effort, but will you quit just because it's hard to adjust and get along with people?" These are the words of Kim Songgeum (Korea Hana Foundation, 2022), a North Korean defector who worked as a tollgate cashier before rising to the position of deputy at a temporary tollgate in Geochang-gun, Gyeongsangnam-do Province. Her experience highlights the complex challenges defectors face in having stable livelihoods in South Korea, where integration barriers, economic pressures, and social stigma play an important role.

Kim also faced social isolation and accent-based discrimination in the workplace. One incident involved a customer assuming she was Chinese because of her accent, prompting an outburst where she yelled, "I'm South Korean!" In another case, she was reprimanded due to incorrect instructions from a new colleague, highlighting how a lack of institutional support can magnify workplace vulnerability for defectors.

Over time, Kim adapted by shifting her priorities. Rather than focusing on peer acceptance, she redirected her energy toward improving job skills, building trust with colleagues, and developing resilience. Through persistent effort, she mastered the complex rules of toll exemptions, learned effective customer communication, and cultivated stronger workplace relationships. Her dedication led to a promotion to deputy, where she now manages operations and mentors others.

However, Kim's journey also highlights systemic barriers. She sustained a serious arm injury during her escape from North Korea. Still, she struggled to access adequate medical care due to limited financial resources and unfamiliarity with South Korea's healthcare system. The lasting injury continues to affect her work, especially in physically demanding environments. Kim's reflections highlight a broader lesson for integration policy: employment access alone is

insufficient without complementary support systems, including on-the-job training, access to healthcare, and workplace inclusion initiatives. Her story highlights the importance of policies that not only provide initial employment opportunities but also foster long-term success through sustained mentorship, skills development, and community integration.

Next, we take a look at Pak Sool, who arrived in Seoul in late 2016 at the age of 19, having been smuggled through China and sheltered in a safe house in Thailand (Haas, 2018). Despite his exposure to South Korean culture through television dramas during this transit, he faced significant structural and cultural barriers upon resettlement.

On his first attempt to use Seoul's metro system, Pak encountered a "spaghetti-like", unfamiliar transit map and withdrew in frustration. Similar challenges include daily financial systems; he recalls that he "had no idea what a credit card was, and that's used every day here." These experiences illustrate a broader reality: many North Korean defectors arrive with limited digital literacy, economic unfamiliarity, and language gaps that complicate their basic involvement in South Korean society.

To address these challenges, Pak enrolled at Yeomyung School, an educational institution helping young North Korean defectors. The school combines a standard academic curriculum with practical training in areas such as financial systems, public transportation, and social norms. This dual approach facilitates both educational catch-up and cultural adaptation, acting as an essential bridge between pre- and post-defection lives.

Pak's experiences underscore a critical policy takeaway: resettlement support must go beyond initial adaptation. His struggles with navigating public transportation, understanding financial systems, and adapting to new cultural norms highlight the need for targeted digital literacy programs, practical life skills education, and ongoing academic support. Yet, his hopes to become a doctor and return to his hometown after potential unification illustrate the long-term impact that successful integration policies can achieve, allowing defectors not just to survive in South Korea but to thrive as contributors to society and future reconciliation efforts.

Finally, we turn to the story of Pak Yu-sung, who resettled in Seoul in 2008 after defecting with his mother to reunite with his father (Kim, 2016). Growing up in the North, Pak's first glance into South Korean culture was through smuggled CDs of K-dramas. Those shows painted a glittering picture of modern life, wide avenues, stylish apartments, and personal freedom, which sparked his imagination but also created unrealistic expectations.

The reality he faced in South Korea was starkly different. As a teenager entering a highly competitive society, Pak soon discovered that television dramas had not prepared him for the pressures of university, job markets, or the subtle prejudices directed at defectors. He described his early years as a struggle between "the dream I had built from dramas" and the "real Seoul, where nothing came easily."

To bridge this gap, Pak relied on institutions like the Korea Hana Foundation, which provided counseling, resettlement training, and peer networks. He immersed himself in education, eventually enrolling in a university film program. His new environment pushed him to develop

both practical skills, managing finances, navigating technology, adapting to fast-paced social interactions, and emotional resilience.

Pak's story highlights the integration paradox: cultural exposure before defection can ease the initial transition but also intensify disappointment when expectations collide with reality. His journey underscores the importance of tailored resettlement programs that address not just language and employment but also identity, cultural adaptation, and psychological support.

Today, Pak channels his experiences into filmmaking, aspiring to direct stories that portray the lives of defectors and the dream of a unified Korea. His ambition reflects the long-term vision of integration policies: not merely helping defectors survive, but enabling them to become cultural bridges between the two Koreas.

## 8. Proposal

Addressing the complex challenges faced by North Korean defectors requires holistic, multi-perspective policies that go beyond basic resettlement assistance. While South Korea has established initial support mechanisms, persistent gaps in employment, mental health care, cultural adaptation, and economic security slow successful integration. The following recommendations aim to help create a sustainable and inclusive framework that allows defectors to become active, independent members of South Korean society while strengthening social cohesion. By combining vocational training, psychological rehabilitation, cultural exchange, economic empowerment, and international collaboration, these solutions aim to address not only the immediate needs of defectors but also the systemic barriers preventing long-term stability.

### Expanding Vocational Training and Professional Development

Despite government subsidies, North Korean defectors face an unemployment rate of 6.3%, more than double South Korea's national average of 3%. Among women, the situation is more difficult, with unemployment reaching 7.7% (Korea Times, 2024). For those employed, the average monthly wage stands at 2.457 million KRW, nearly 40% lower than the South Korean average (Korea Times, 2024).

This persistent economic gap highlights the urgent need for market-relevant vocational training programs that go beyond basic job readiness and align directly with South Korea's competitive labor demands. Training should be coupled with nationally recognized certifications, ensuring that the defector's qualifications are valued by employers. Additionally, structured mentorship programs should pair defectors with South Korean professionals in industries such as technology, healthcare, and logistics to facilitate not only skill acquisition but also professional networking, an important barrier for defectors entering the workforce.

Without targeted vocational pathways, defectors face systemic unemployment, underemployment, and economic marginalization. Providing these tools empowers them to achieve long-term financial independence, reducing reliance on government subsidies and fostering inclusive growth.

## Strengthening Mental Health and Trauma Rehabilitation Services

The integration journey for defectors involves complex psychological challenges. According to the Ministry of Unification's 2024 data, 38.4% of defectors have reported suicidal ideation (Lim et al, 2024).

To address this, a multi-tiered mental health framework is essential. First, the government should significantly expand funding for trauma-informed counseling and rehabilitation services specifically tailored for defectors, recognizing their unique experiences of escape, persecution, and resettlement. Second, partnerships with NGOs like Saejowi, which has provided over 7,500 defectors with dialect-sensitive counseling and medical services, should be formalized and scaled nationwide (Saejowi). Third, confidential helplines should be established to provide immediate, stigma-free psychological assistance for defectors experiencing integration-related stress or discrimination.

Unaddressed trauma can undermine integration, leading to social isolation, unstable employment, and heightened risk of mental health crises. Strengthening psychological support promotes emotional resilience and social participation, benefiting both defectors and South Korean society.

## Promoting Cultural and Social Integration

Cultural adaptation remains one of the most significant barriers to successful resettlement. In 2024, 16.1% of defectors reported experiencing discrimination or condescension from South Korean citizens, often linked to linguistic differences, social stigma, and stereotypes (Korea Times, 2024). While 79.3% of defectors now report life satisfaction (Jung, 2023), lingering prejudices can limit opportunities in education, housing, and employment.

To bridge these divides, cultural integration initiatives must not only be supported but also expanded. Dialect-specific language workshops should focus not just on grammar but also on workplace communication norms, addressing subtle cultural cues that defectors often struggle with. Community exchange programs can foster meaningful relationships between defectors and South Korean citizens, helping dismantle stereotypes through shared cultural experiences. Furthermore, national media campaigns should highlight defector success stories and counter misinformation, normalizing diversity within South Korean society.

Defectors are frequently marginalized due to deep-rooted prejudices and perceived cultural gaps. Promoting understanding and acceptance strengthens social cohesion and helps defectors establish meaningful connections within their new communities.

## Enhancing Economic Stability Through Financial Support

While employment rates have improved, structural inequities remain in place. With defectors earning an average of 2.457 million KRW per month (Korea Times, 2024) versus the 4.2 million KRW national average (Maeng and Park, 2025), many households face economic vulnerability.

Additionally, many defectors lack credit histories, making it difficult to secure housing or business loans.

To address these systemic challenges, the government should introduce comprehensive financial assistance programs. These should include temporary housing subsidies for newly arrived defectors, basic income stipends during vocational training, and tax incentives for companies that actively recruit defectors. Furthermore, microloan programs designed specifically for defectors can encourage entrepreneurship and self-sufficiency, reducing long-term dependence on state welfare.

Many defectors arrive in South Korea without savings, assets, or support networks (Oh, 2010). Without economic empowerment, integration stalls, leading to poverty cycles and social marginalization. Financial stability allows defectors to contribute meaningfully to South Korea's economy while preserving their success and autonomy.

### **Fostering International Collaboration and Knowledge Sharing**

The successful integration of North Korean defectors is not solely South Korea's responsibility but a regional and global challenge. International NGOs, particularly Liberty in North Korea (LiNK), have demonstrated the value of multilateral cooperation, having resettled over 1,382 defectors in South Korea and the U.S. since 2004 (LiNK, 2025).

South Korea should actively collaborate with UNHCR, LiNK, and other international actors to co-develop funding mechanisms, exchange best practices, and coordinate policy frameworks. Regional partnerships could support cross-border research into effective integration strategies, enabling South Korea to adopt evidence-based policies grounded in global refugee resettlement Standards.

The integration of North Korean defectors is not solely a domestic challenge; it has regional and global implications for human rights and security. Strengthened international partnerships can amplify resources, improve policy design, and enhance long-term resilience in integration strategies.

## **9. Comparative Analysis**

When looking at the issue of integrating North Korean defectors into South Korean society and supporting their livelihoods, it's crucial to compare this crisis with other examples throughout the world. Moreover, addressing the integration of North Korean defectors into South Korean society also requires understanding how other countries manage asylum, integration, and social cohesion. A comparative analysis reveals what South Korea does well, where gaps persist, and which international best practices can strengthen long-term outcomes.

Unlike most asylum systems worldwide, South Korea grants automatic citizenship to North Korean defectors under Article 3 of its Constitution, as stated above, which regards all Koreans as nationals (Wolman, 2017). This framework avoids prolonged asylum decisions and grants immediate access to civil rights, education, and employment. However, legal citizenship does

not automatically translate into social and economic inclusion. Defectors often lack the skills, credentials, and networks needed to thrive in competitive urban economies (Sung, 2008).

In contrast, the U.S. treats North Korean defectors as refugees or asylum seekers, granting them temporary protection first before conferring permanent status (Woo, 2024). While slower, these systems typically provide structured integration services, including language training, case management, and vocational upskilling, elements that South Korea lacks at scale.

By comparison, China treats most defectors as illegal economic migrants and routinely deports them under bilateral agreements with Pyongyang, violating the principle of non-refoulement under international law (Cho, 2012). This makes China a critical protection barrier for defectors attempting to reach safety.

| <b>Dimension</b>                     | <b>Korea, Republic of</b>  | <b>United States of America</b>  | <b>China (Human Rights Watch, 2025)</b> |
|--------------------------------------|--|--|---|
| <b>Legal Status</b>                  | Citizenship  | Refugee/asylee status after adjudication (Woo, 2024)   | No recognition                          |
| <b>Integration Duration</b>          | 12-weeks (Crossing Borders)  | 90 days to 5 years (Ryu, 2021)   | None                                    |
| <b>Income and Housing</b>            | Defectors receive various government supports, including a one-time settlement payment and housing subsidies (Ministry of Unification)               | Refugees receive assistance to help with rent and basic needs  | None                                    |
| <b>Language and Cultural Support</b> | South Korea provides language and cultural support to North Korean refugees through a government-funded settlement program (Ministry of Unification) | Asylum seekers with limited English proficiency (LEP) have a right to an interpreter and translated materials while they go through the asylum process under US law (Mola, 2023) | None                                    |
| <b>Labor Market Tools</b>            | Open access  | Bridging programs, apprenticeships, and Recognition of Prior   | None                                    |

|                              |  |   |      |
|------------------------------|--|---|------|
|                              |  | Learning (RPL) frameworks (Office of Refugee Resettlement, 2026)  |      |
| <b>Mental Health Support</b> | The South Korean government offers mental health support to North Korean refugees through the Ministry of Unification and local governments like the Seoul Metropolitan Government (Ministry of Unification) | The U.S. government supports refugee mental health through programs like the Support for Trauma-Affected Refugees (STAR) program, which offers integrated services, and by providing guidelines for mental health screening during domestic medical exams via the Centers for Disease Control and Prevention (CDC) (Office of Refugee Resettlement, 2024) | None |
| <b>Refoulement Risk</b>      | Low  | Minimal after recognition   | High |

*Table 1. Comparative Chart of South Korea, The U.S., and China.*

### 10. Call to Action

The difficulties of North Korean defectors are a test of South Korea’s commitment to human rights, social inclusion, and national cohesion, and a matter of international responsibility. This white paper has highlighted systemic barriers in employment, healthcare, cultural adaptation, and economic stability, demonstrating that current resettlement programs, while valuable, remain insufficient to ensure long-term integration.

Policymakers, international partners, NGOs, and civil society organizations must take coordinated, evidence-based action to bridge these gaps. Specifically, governments should implement comprehensive vocational training, trauma-informed mental health services, culturally sensitive social integration programs, and economic empowerment initiatives tailored to the needs of defectors. Additionally, regional and global actors must collaborate to share best practices, provide funding, and establish sustainable integration frameworks.



Time is of the essence. Without urgent intervention, defectors risk further marginalization, perpetuating cycles of economic insecurity, social isolation, and psychological harm. By adopting these measures, stakeholders can empower defectors not only to survive but to thrive, contributing meaningfully to South Korean society and promoting reconciliation and stability on the Korean Peninsula.

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